REPORT OF THE AUDIT OF THE MAGOFFIN COUNTY CLERK

For The Year Ended December 31, 2011



ADAM H. EDELEN AUDITOR OF PUBLIC ACCOUNTS

www.auditor.ky.gov

209 ST. CLAIR STREET FRANKFORT, KY 40601-1817 TELEPHONE (502) 564-5841 FACSIMILE (502) 564-2912

EXECUTIVE SUMMARY

AUDIT EXAMINATION OF THE MAGOFFIN COUNTY CLERK

For The Year Ended December 31, 2011

The Auditor of Public Accounts has completed the Magoffin County Clerk's audit for the year ended December 31, 2011. Based upon the audit work performed, the financial statement presents fairly in all material respects, the revenues, expenditures, and excess fees in conformity with the regulatory basis of accounting.

Financial Condition:

Excess fees decreased by \$928 from the prior year, resulting in excess fees of \$21,768 as of December 31, 2011. Revenues increased by \$181,267 from the prior year and expenditures increased by \$182,195.

Report Comment:

2011-01 The County Clerk's Office Lacks Adequate Segregation Of Duties

Deposits:

The County Clerk's deposits were insured and collateralized by bank securities or bonds.

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ADAM H. EDELEN AUDITOR OF PUBLIC ACCOUNTS

The Honorable Dr. Charles E. Hardin, Magoffin County Judge/Executive The Honorable Renee Arnett Shepherd, Magoffin County Clerk Members of the Magoffin County Fiscal Court

Independent Auditor's Report

We have audited the accompanying statement of revenues, expenditures, and excess fees regulatory basis of the County Clerk of Magoffin County, Kentucky, for the year ended December 31, 2011. This financial statement is the responsibility of the County Clerk. Our responsibility is to express an opinion on this financial statement based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America, the standards applicable to financial audits contained in Government Auditing Standards issued by the Comptroller General of the United States, and the Audit Guide for County Fee Officials issued by the Auditor of Public Accounts, Commonwealth of Kentucky. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statement is free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statement. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

As described in Note 1, the County Clerk's office prepares the financial statement on a regulatory basis of accounting that demonstrates compliance with the laws of Kentucky, which is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America.

In our opinion, the financial statement referred to above presents fairly, in all material respects, the revenues, expenditures, and excess fees of the County Clerk for the year ended December 31, 2011, in conformity with the regulatory basis of accounting described in Note 1.

In accordance with <u>Government Auditing Standards</u>, we have also issued our report dated October 18, 2012 on our consideration of the Magoffin County Clerk's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with <u>Government Auditing Standards</u> and should be considered in assessing the results of our audit.



The Honorable Dr. Charles E. Hardin, Magoffin County Judge/Executive The Honorable Renee Arnett Shepherd, Magoffin County Clerk Members of the Magoffin County Fiscal Court

Based on the results of our audit, we have presented the accompanying comment and recommendation, included herein, which discusses the following report comment:

2011-01 The County Clerk's Office Lacks Adequate Segregation Of Duties

This report is intended solely for the information and use of the County Clerk and Fiscal Court of Magoffin County, Kentucky, and the Commonwealth of Kentucky and is not intended to be and should not be used by anyone other than these specified parties.

Respectfully submitted,

Adam H. Edelen

Auditor of Public Accounts

October 18, 2012

MAGOFFIN COUNTY RENEE ARNETT SHEPHERD, COUNTY CLERK STATEMENT OF REVENUES, EXPENDITURES, AND EXCESS FEES - REGULATORY BASIS

For The Year Ended December 31, 2011

Reven	ues

State Grants		\$ 61,283
State Fees For Services		6,813
Fiscal Court		10,601
Licenses and Taxes:		
Motor Vehicle-		
Licenses and Transfers	\$ 443,988	
Usage Tax	467,070	
Tangible Personal Property Tax	883,341	
Other-		
Fish and Game Licenses	6,240	
Marriage Licenses	3,976	
Beer and Liquor Licenses	1,650	
Deed Transfer Tax	8,172	
Delinquent Tax	 302,932	2,117,369
Fees Collected for Services:		
Recordings-		
Deeds, Easements, and Contracts	6,868	
Real Estate Mortgages	3,324	
Chattel Mortgages and Financing Statements	30,536	
Powers of Attorney	1,284	
All Other Recordings	28,564	
Charges for Other Services-		
Candidate Filing Fees	200	
Copywork	3,295	
Notary Fees	1,083	
Postage	351	
Miscellaneous	2,983	78,488
Interest Earned		64
Total Revenues		2,274,618

MAGOFFIN COUNTY

RENEE ARNETT SHEPHERD, COUNTY CLERK

STATEMENT OF REVENUES, EXPENDITURES, AND EXCESS FEES - REGULATORY BASIS

For The Year Ended December 31, 2011

(Continued)

Expenditures

Payments to State: Motor Vehicle-				
Licenses and Transfers	\$	320,707		
Usage Tax	Ψ	454,118		
Tangible Personal Property Tax		318,402		
Licenses, Taxes, and Fees-		316,402		
Fish and Game Licenses		6,078		
		36,773		
Delinquent Tax		•		
Legal Process Tax		10,142	Φ	1 156 706
Affordable Housing Trust		10,506	\$	1,156,726
Payments to Fiscal Court:				
Tangible Personal Property Tax		98,768		
Delinquent Tax		61,934		
Deed Transfer Tax		7,764		
Beer and Liquor Licenses		1,568		170,034
Payments to Other Districts:				
Tangible Personal Property Tax		434,137		
Delinquent Tax		112,435		546,572
Payments to Sheriff				25,844
Payments to County Attorney				38,567
Operating Expenditures and Capital Outlay:				
Personnel Services-				
Deputies' Salaries		122,721		
Employee Benefits-		,		
Employer's Share Social Security		13,851		
Employer's Share Retirement		31,834		
Employer's Paid Health Insurance		16,603		
Contracted Services-				
Printing and Binding		2,487		
Deed Room Maintenance		10,842		
Materials and Supplies-		,		
Office Supplies		4,812		

MAGOFFIN COUNTY

RENEE ARNETT SHEPHERD, COUNTY CLERK

STATEMENT OF REVENUES, EXPENDITURES, AND EXCESS FEES - REGULATORY BASIS For The Year Ended December 31, 2011

(Continued)

Expenditures (Continued)

Operating Expenditures and Capital Outlay: (Continue	ed)			
Other Charges-				
Conventions and Travel	\$	1,958		
Dues		480		
Postage		3,570		
Miscellaneous		7,971		
Capital Outlay-				
Office Equipment		13,456	\$ 230,585	
Total Expenditures				\$ 2,168,328
Net Revenues				106,290
Less: Statutory Maximum				77,243
Excess Fees				29,047
Less: Expense Allowance			3,600	,
Training Incentive Benefit			 3,679	 7,279
Excess Fees Due County for 2011				21,768
Payment to Fiscal Court - March 28, 2012				2,225
Balance Due Fiscal Court at Completion of Audit				\$ 19,543

MAGOFFIN COUNTY NOTES TO FINANCIAL STATEMENT

December 31, 2011

Note 1. Summary of Significant Accounting Policies

A. Fund Accounting

A fee official uses a fund to report on the results of operations. A fund is a separate accounting entity with a self-balancing set of accounts. Fund accounting is designed to demonstrate legal compliance and to aid financial management by segregating transactions related to certain government functions or activities.

A fee official uses a fund for fees to account for activities for which the government desires periodic determination of the excess of revenues over expenditures to facilitate management control, accountability, and compliance with laws.

B. Basis of Accounting

KRS 64.820 directs the fiscal court to collect any amount, including excess fees, due from the County Clerk as determined by the audit. KRS 64.152 requires the County Clerk to settle excess fees with the fiscal court by March 15 each year.

The financial statement has been prepared on a regulatory basis of accounting, which demonstrates compliance with the laws of Kentucky and is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America. Under this regulatory basis of accounting, revenues and expenditures are generally recognized when cash is received or disbursed with the exception of accrual of the following items (not all-inclusive), at December 31 that may be included in the excess fees calculation:

- Interest receivable
- Collection on accounts due from others for 2011 services
- Reimbursements for 2011 activities
- Payments due other governmental entities for December tax and fee collections and payroll
- Payments due vendors for goods or services provided in 2011

The measurement focus of a fee official is upon excess fees. Remittance of excess fees is due to the County Treasurer in the subsequent year.

C. Cash and Investments

At the direction of the fiscal court, KRS 66.480 authorizes the County Clerk's office to invest in the following, including but not limited to, obligations of the United States and of its agencies and instrumentalities, obligations and contracts for future delivery or purchase of obligations backed by the full faith and credit of the United States, obligations of any corporation of the United States government, bonds or certificates of indebtedness of this state, and certificates of deposit issued by or other interest-bearing accounts of any bank or savings and loan institution which are insured by the Federal Deposit Insurance Corporation (FDIC) or which are collateralized, to the extent uninsured, by any obligation permitted by KRS 41.240(4).

MAGOFFIN COUNTY NOTES TO FINANCIAL STATEMENT December 31, 2011 (Continued)

Note 2. Employee Retirement System

The county official and employees have elected to participate in the County Employees Retirement System (CERS), pursuant to KRS 78.530 administered by the Board of Trustees of the Kentucky Retirement Systems. This is a cost sharing, multiple employer defined benefit pension plan, which covers all eligible full-time employees and provides for retirement, disability and death benefits to plan members. Benefit contributions and provisions are established by statute.

Nonhazardous covered employees are required to contribute 5 percent of their salary to the plan. Nonhazardous covered employees who begin participation on or after September 1, 2008 are required to contribute 6 percent of their salary to the plan. The county's contribution rate for nonhazardous employees was 16.93 percent for the first six months and 18.96 percent for the last six months.

Benefits fully vest on reaching five years of service for nonhazardous employees. Aspects of benefits for nonhazardous employees include retirement after 27 years of service or age 65. Nonhazardous employees who begin participation on or after September 1, 2008 must meet the rule of 87 (members age plus years of service credit must equal 87, and the member must be a minimum of 57 years of age) or the member is age 65, with a minimum of 60 months service credit.

CERS also provides post retirement health care coverage as follows:

For members participating prior to July 1, 2003, years of service and respective percentages of the maximum contribution are as follows:

Years of Service	% paid by Insurance Fund	% Paid by Member through Payroll Deduction
20 or more	100%	0%
15-19	75%	25%
10-14	50%	50%
4-9	25%	75%
Less than 4	0%	100%

As a result of House Bill 290 (2004 General Assembly), medical insurance benefits are calculated differently for members who began participation on or after July 1, 2003. Once members reach a minimum vesting period of ten years, non-hazardous employees whose participation began on or after July 1, 2003, earn ten dollars per month for insurance benefits at retirement for every year of earned service without regard to a maximum dollar amount.

Historical trend information showing the CERS' progress in accumulating sufficient assets to pay benefits when due is presented in the Kentucky Retirement Systems' annual financial report. This report may be obtained by writing the Kentucky Retirement Systems, 1260 Louisville Road, Frankfort, KY 40601-6124, or by telephone at (502) 564-4646.

MAGOFFIN COUNTY NOTES TO FINANCIAL STATEMENT December 31, 2011 (Continued)

Note 3. Deposits

The Magoffin County Clerk maintained deposits of public funds with depository institutions insured by the Federal Deposit Insurance Corporation (FDIC) as required by KRS 66.480(1)(d). According to KRS 41.240(4), the depository institution should pledge or provide sufficient collateral which, together with FDIC insurance, equals or exceeds the amount of public funds on deposit at all times. In order to be valid against the FDIC in the event of failure or insolvency of the depository institution, this pledge or provision of collateral should be evidenced by an agreement between the County Clerk and the depository institution, signed by both parties, that is (a) in writing, (b) approved by the board of directors of the depository institution or its loan committee, which approval must be reflected in the minutes of the board or committee, and (c) an official record of the depository institution.

Custodial Credit Risk - Deposits

Custodial credit risk is the risk that in the event of a depository institution failure, the County Clerk's deposits may not be returned. The Magoffin County Clerk does not have a deposit policy for custodial credit risk but rather follows the requirements of KRS 41.240(4). As of December 31, 2011, all deposits were covered by FDIC insurance or a properly executed collateral security agreement.

REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF THE FINANCIAL STATEMENT PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS



ADAM H. EDELEN AUDITOR OF PUBLIC ACCOUNTS

The Honorable Dr. Charles E. Hardin, Magoffin County Judge/Executive The Honorable Renee Arnett Shepherd, Magoffin County Clerk Members of the Magoffin County Fiscal Court

> Report On Internal Control Over Financial Reporting And On Compliance And Other Matters Based On An Audit Of The Financial Statement Performed In Accordance With Government Auditing Standards

We have audited the statement of revenues, expenditures, and excess fees - regulatory basis of the Magoffin County Clerk for the year ended December 31, 2011, and have issued our report thereon dated October 18, 2012. The County Clerk's financial statement is prepared in accordance with a basis of accounting other than generally accepted accounting principles. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in <u>Government Auditing Standards</u> issued by the Comptroller General of the United States.

Internal Control Over Financial Reporting

Management of the Magoffin County Clerk's office is responsible for establishing and maintaining effective internal control over financial reporting. In planning and performing our audit, we considered the County Clerk's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinion on the financial statement, but not for the purpose of expressing an opinion on the effectiveness of the County Clerk's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the County Clerk's internal control over financial reporting.

Our consideration of internal control over financial reporting was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control over financial reporting that might be significant deficiencies or material weaknesses and therefore, there can be no assurance that all deficiencies, significant deficiencies, or material weaknesses have been identified. However, as described in the accompanying comment and recommendation, we identified a certain deficiency in internal control over financial reporting that we consider to be a material weakness.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statement will not be prevented, or detected and corrected on a timely basis. We consider the deficiency described in the accompanying comment and recommendation as item 2011-01 to be a material weakness.



Report On Internal Control Over Financial Reporting And On Compliance And Other Matters Based On An Audit Of The Financial Statement Performed In Accordance With Government Auditing Standards (Continued)

Compliance And Other Matters

As part of obtaining reasonable assurance about whether the Magoffin County Clerk's financial statement for the year ended December 31, 2011, is free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under Government Auditing Standards.

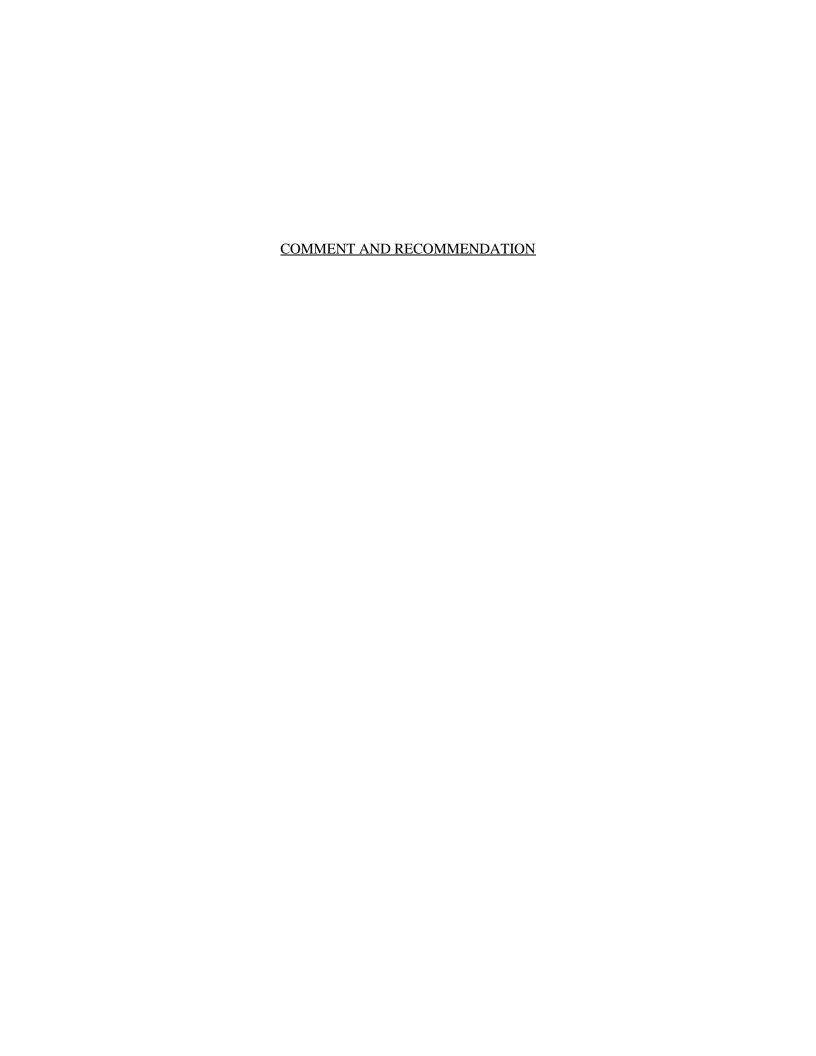
This report is intended solely for the information and use of management, the Magoffin County Fiscal Court, and the Department for Local Government and is not intended to be and should not be used by anyone other than these specified parties.

Respectfully submitted,

Adam H. Edelen

Auditor of Public Accounts

October 18, 2012



MAGOFFIN COUNTY RENEE ARNETT SHEPHERD, COUNTY CLERK COMMENT AND RECOMMENDATION

For The Year Ended December 31, 2011

INTERNAL CONTROL - MATERIAL WEAKNESS:

2011-01 The County Clerk's Office Lacks Adequate Segregation Of Duties

The County Clerk collects cash, prepares daily checkout sheets and deposit tickets, posts all transactions to both the receipts and disbursements ledgers, reconciles the bank account and prepares all financial reports. Had properly designed internal controls procedures been implemented, the financial statement would not have been misstated and the County Clerk would have detected the misstatement. We recommend the County Clerk implement the following control procedures to offset this material weakness:

- A person independent of all accounting functions should review the County Clerk's bank reconciliation for accuracy. The person performing the review should trace deposits in transit and outstanding checks to the next month's bank statement to ensure all reconciling items are correct.
- In addition, an independent person should compare the daily checkout sheet to the bank deposit and the receipts ledger to verify that all statements agree. The person performing these reviews should initial the statements to document these procedures have been performed.

County Clerk's Response: None.